

**NFL Head, Neck and Spine Committee’s Concussion Diagnosis and Management Protocol**

**I. Overview of Injury**

**A. Introduction**

Concussion is an important injury for the professional football player. The diagnosis, prevention, and management of concussion is important to the National Football League (NFL), its players and member Clubs, and the National Football League Players Association (NFLPA). The NFL’s Head, Neck and Spine Committee, in conjunction with the NFLPA Mackey-White Committee, has developed a comprehensive set of protocols regarding the diagnosis and management of concussions in NFL players.

The diagnosis and management of concussion is complicated by the difficulty in identifying the injury as well as the complex and individual nature of its management. Ongoing education of players, NFL Club physicians, certified athletic trainers (ATCs), Unaffiliated Neurotrauma Consultants (UNCs), and Neuropsychology Consultants and other Club medical personnel regarding concussion is important, recognizing continued advances in concussion assessment and management. The objective of these protocols is to provide Club medical staffs responsible for the health care of NFL players with a guide for diagnosing and managing concussion.

This document updates and supersedes the initial “NFL Head, Neck and Spine Committee’s Protocols Regarding Diagnosis and Management of Concussion,” issued in July, 2013, and all subsequent amendments thereto.

**B. Concussion Defined**

For purposes of these protocols, the term *concussion* is defined as (adapted from McCrory et al., 2017):

Sport-related concussion (SRC) is a traumatic brain injury induced by biomechanical forces. Several common features that may be utilized in clinically defining the nature of a concussive head injury include the following:

1. SRC may be caused either by a direct blow to the head, face, neck or elsewhere on the body with an impulsive force transmitted to the head.
2. SRC typically results in the rapid onset of short-lived impairment of neurological function that resolves spontaneously. However, in some cases, signs and symptoms evolve over a number of minutes to hours.
3. SRC may result in neuropathological changes, but the acute clinical signs and symptoms largely reflect a functional disturbance rather than a structural injury and, as such, no abnormality is seen on standard structural neuroimaging studies.

36 4. SRC results in a range of clinical signs and symptoms that may or may not involve loss of  
37 consciousness. Resolution of the clinical and cognitive features typically follows a  
38 sequential course. However, in some cases symptoms may be prolonged.

39 5. The clinical signs and symptoms cannot be explained by drug, alcohol, or medication use,  
40 other injuries (such as cervical injuries, peripheral vestibular dysfunction, etc.) or other  
41 comorbidities (e.g., psychological factors or coexisting medical conditions).

42 C. Potential Concussion Signs (Observable) May Include (adapted from Davis, et al. 2019):

- 43 • Any loss of consciousness;
- 44 • Impact seizure or “fencing” posture
- 45 • Slow to get up from the ground or return to play following a hit to the head (“hit to the  
46 head” may include secondary contact with the playing surface)
- 47 • Motor coordination/balance problems of neurologic etiology (stumbles, trips/falls,  
48 slow/labored movement);
- 49 • Blank or vacant look;
- 50 • Disorientation (e.g., unsure of where he is on the field or location of bench);
- 51 • Behavior change (aggressive, agitated, atypically subdued, unusually emotional or  
52 frightened, etc.)
- 53 • Amnesia, either anterograde or retrograde;
- 54 • Clutching of the head after contact; or
- 55 • Visible facial injury in combination with any of the above.

56 D. Potential Concussion Symptoms Include:

- 57 • Headache;
- 58 • Dizziness or Light headedness;
- 59 • Balance or coordination difficulties;
- 60 • Nausea;
- 61 • Amnesia, either anterograde or retrograde;
- 62 • Cognitive slowness;
- 63 • Light/sound sensitivity;
- 64

- 65 • Disorientation;
- 66 • Visual disturbance; or
- 67 • Tinnitus;
- 68 • Vertigo

69 **II. NFL Head, Neck and Spine Committee’s Concussion Protocol**

70 **A. Emergency Action Plan**

71 Pursuant to Article 39 of the CBA, every Club must have an Emergency Medical Action  
72 Plan (EAP), approved by the procedures set forth in that Article. Those procedures require  
73 Clubs to have certain medical professionals and to follow certain minimum procedures,  
74 including but not limited to transport to a suitable Level I or Level II Trauma Center.  
75 Every Club medical service provider and unaffiliated medical service provider must be  
76 familiar with the EAP applicable to the site in which they are performing services.

77 **B. Preseason**

78 1. Education: Players and Club personnel must be provided with, and must review,  
79 educational materials regarding concussion, including the importance of identifying  
80 and reporting signs and symptoms to the medical staff. These educational materials  
81 shall provide basic facts about concussion, including signs and symptoms, as well as  
82 why it is important to report symptoms promptly when they occur. Additionally,  
83 players must be educated and encouraged to report to the medical staff concussion  
84 signs and symptoms that their teammates may experience.

85 2. Pre-Season Assessment

86 a. Physical Examination: The Club physician should use the preseason physical  
87 examination to review and answer questions about a player’s previous  
88 concussions and relevant neurological comorbidities, discuss the importance of  
89 reporting any concussive signs or symptoms, and explain the specifics regarding  
90 the concussion diagnosis and management protocol. Club doctors should also  
91 explain the various roles of the participants in the concussion protocol [e.g.,  
92 UNCs, Club Neuropsychology Consultant (NPCs), and Independent Neurological  
93 Consultants (INCs)].

94 b. Baseline Neurological Evaluations: Every player must be given a baseline  
95 neurological evaluation as part of his preseason physical examination which shall  
96 include a comprehensive neurological examination and, at least every other  
97 season, Baseline NFL Locker Room Comprehensive Concussion Assessment  
98 (Attachment A). Each player is also required to have baseline neurocognitive  
99 testing. Together, this information shall be used in evaluating the player if he is  
100 suspected to have sustained a concussion during the season. Neurocognitive tests  
101 have been designated for use by the NFL’s Club Neuropsychology Consultants  
102 (NPCs) (see Attachment B, “NFL Neuropsychology Consultant Model and  
103 Neurocognitive Testing Program”) and may include: 1) computerized

104 neurocognitive tests, 2) traditional paper and pencil tests, and 3) a combination of  
105 the two (i.e., hybrid testing). The Baseline NFL Locker Room Comprehensive  
106 Concussion Assessment should be administered at least every two years, while  
107 Neurocognitive testing should be administered every three (3) years unless a  
108 player sustains a concussion in which case new baseline examinations should  
109 be administered prior to the start of the season following the season in which  
110 he sustained a concussion. A structured summary of the results of any paper  
111 and pencil testing performed by the Club NPC (Attachment C, “NFL  
112 Neurocognitive Testing Program Data Record Form”) should be provided to  
113 the Head Club ATC. The paper and pencil test results Data Record Form should  
114 be sent by the Club NPC to the Head Club ATC for uploading into the  
115 designated electronic medical record (EMR) system. The Club ATC must  
116 upload the results of the computerized neurocognitive testing into the EMR.  
117

### 118 C. Game Day Concussion Diagnosis and Management

#### 119 1. Definitions/Responsible Parties

##### 120 a. **Unaffiliated Neurotrauma Consultant (UNC)**

121 A UNC shall be a physician who is impartial and independent from any Club,  
122 is board certified in neurology, emergency medicine, physical medicine and  
123 rehabilitation, or any primary care CAQ sports medicine certified physician or  
124 board eligible or board certified in neurological surgery, and has documented  
125 competence and experience in the treatment of acute head injuries. UNC’s are  
126 appointed by the NFL Head, Neck and Spine Committee in consultation with the  
127 NFLPA Mackey-White Committee and approved by the NFL Chief Medical  
128 Officer and the NFLPA Medical Director, and have undergone formal UNC  
129 training provided by the NFL and NFLPA. At each game, each Club will be  
130 assigned a UNC to be present on its sideline who shall be: (i) focused on  
131 identifying signs or symptoms of concussion and mechanisms of injury that  
132 warrant concussion evaluation, (ii) working in consultation with the Head Team  
133 Physician or his/her designee to implement the concussion evaluation and  
134 management protocol (including the Locker Room Comprehensive Concussion  
135 Assessment Exam) during the games, and (iii) present to observe (and collaborate  
136 when appropriate with the team physician) the Sideline Concussion Assessment  
137 Exams performed by Club medical staff. The UNC’s also will be available to assist  
138 in coordinating which physician will accompany a player who is transported to  
139 the EAP-designated trauma center for more advanced evaluation and treatment.  
140 The UNC’s will work with the Club’s medical staff and will assist in the  
141 diagnosis and care of the concussed player. The Club physician/UNC unit will  
142 be co-located for all concussion evaluations and management both on and off  
143 the field. The UNC may present his/her own questions or conduct additional  
144 testing and shall assist in the diagnosis and treatment of concussions.  
145 Regardless, the responsibility for the diagnosis of concussion and the decision

146 to return a player to a game remains exclusively within the professional  
147 judgment of the Head Team Physician or his/her physician designee responsible  
148 for the diagnosis and treatment of concussion. A UNC will also be present for  
149 sideline evaluations for neuropraxia (“stingers” or “burners”) and other  
150 potential spinal and peripheral nerve injuries.

151 Should the sideline UNC be unavailable to participate in the sideline evaluation  
152 (i.e., the sideline UNC is treating another player in the locker room or  
153 accompanying an injured player to the hospital in accordance with the EAP),  
154 the Club physician may request to conduct the assessment with the second  
155 sideline UNC who is present on the opposing team’s sideline. In the event that  
156 the opposing team’s sideline UNC is unavailable, the Visiting Team Medical  
157 Liaison (VTML; see section 1.d below) who has completed the formal NFL-  
158 NFLPA UNC training) may serve as a back-up.  
159

160 A third UNC will be assigned to a stadium booth with access to multiple views of  
161 video (including the live broadcast feed and audio) and replay to aid in the  
162 recognition of injury (Booth UNC). This UNC will be co-located with the Booth  
163 ATC Spotter (see below). UNC’s assigned to the booth are charged with  
164 monitoring all available video feeds and the network audio to identify players who  
165 may require additional medical evaluation. Prior to the start of the game, all UNC’s  
166 will introduce themselves to the medical staffs for both teams during the Pregame  
167 Medical Team Meeting (see section 2.a below) to discuss protocol and confirm  
168 that all communication devices are operational.

169  
170 When the Booth UNC observes a player who is clearly unstable or displays any  
171 other Potential Concussion Signs (defined in Section I.C. above) following a  
172 mechanism of injury (e.g., a hit to the head or neck), he/she and/or the Booth ATC  
173 Spotter will contact the Club physician and sideline UNC by radio to ensure that  
174 a concussion evaluation is undertaken on the sideline. The Club medical staff will  
175 then verify to the booth medical staff that the evaluation has been performed. The  
176 Booth UNC shall note the time of his initial contact with the Club medical staff  
177 and sideline UNC alerting them of the need for further evaluation and also the  
178 time of the communication from the Club medical staff and sideline UNC  
179 confirming that an evaluation has been performed. This information is to be  
180 conveyed in the Booth UNC report following the game. If the Booth UNC  
181 observes a player who he/she has flagged for medical evaluation return to the  
182 game prior to receiving the confirmation from the Club’s medical staff that an  
183 evaluation was conducted, he/she shall notify the Booth ATC Spotter who shall  
184 call a Medical Time-Out (see below). For purposes of clarity, this is intended to  
185 serve as a redundant communication from the Booth ATC Spotter with the Club  
186 physician or sideline UNC to confirm that a concussion evaluation has been

187 performed. If no such confirmation is provided, the Booth ATC Spotter is  
188 required to call a Medical Time-Out to assure the concussion evaluation occurs.

189 Booth UNCs shall file a report of their activities following each game for review  
190 by the Chairperson of the NFL Head, Neck and Spine Committee, NFL Chief  
191 Medical Officer and NFLPA Medical Director.

192 For the avoidance of doubt, the responsibility for the diagnosis of concussion  
193 and the decision to return a player to a game remain exclusively within the  
194 professional judgment of the Head Team Physician or the Club physician  
195 designated as responsible for the diagnosis and management of concussion.

196

197 **b. Booth Certified Athletic Trainer Spotter (“Booth ATC Spotter”)**

198 A certified athletic trainer will be assigned to each Club and positioned in the  
199 stadium booth with access to multiple views of video and replay to aid in the  
200 recognition of injury (“Booth ATC Spotter”). Booth ATC Spotters are charged  
201 with monitoring the game, both live and via video feed, to identify players that  
202 may require additional medical evaluation. Prior to the start of the game, Booth  
203 ATC Spotters will introduce themselves to the medical staff for both Clubs and  
204 officials to discuss protocol and confirm that all communication devices are  
205 operational. The Booth ATC Spotters, UNCs, and the Club physician  
206 responsible for concussion diagnosis and management shall be connected by  
207 radio communication. The Booth ATC Spotters shall also be connected to the  
208 on-field game officials by radio communication. The Clubs’ medical personnel  
209 may initiate communication with the spotter to clarify the manner of injury. The  
210 sideline medical staff will be able to review the game film on the sidelines to  
211 obtain information on particular plays involving possible injury.

212 When the Booth ATC Spotter observes a player who is clearly unstable, or  
213 displays any other Potential Concussion Signs (defined in Section I.C. above)  
214 following a mechanism of injury (e.g., a hit to the head or neck), he/she will  
215 contact the Club physician and sideline UNC by radio to ensure that a concussion  
216 evaluation is undertaken on the sideline. The Club medical staff will then verify  
217 to the Booth ATC Spotter that the evaluation has been performed. The Booth  
218 ATC Spotter shall note the time of his initial contact with the Club medical staff  
219 and sideline UNC alerting them of the need for further evaluation and also the  
220 time of the communication from the Club medical staff and sideline UNC  
221 confirming that an evaluation has been performed. This information is to be  
222 conveyed in the Booth ATC Spotter’s and Booth UNC’s report following the  
223 game. If the Booth ATC Spotter observes a player whom he has flagged for  
224 medical evaluation return to the game prior to receiving the confirmation from the  
225 Club’s medical staff that an evaluation was conducted, the Booth ATC Spotter  
226 shall call a Medical Time-Out (see below). For purposes of clarity, this is intended

227 to serve as a redundant communication from the Booth ATC Spotter with the Club  
228 physician or sideline UNC to confirm that a concussion evaluation has been  
229 performed. If no such confirmation is provided, the Booth ATC Spotter is required  
230 to call a Medical Time-Out to assure the concussion evaluation occurs.

231 Booth ATC Spotters shall file a report of their activity following each game for  
232 review by the Chairperson of the NFL Head, Neck and Spine Committee, NFL  
233 Chief Medical Officer and NFLPA Medical Director.

234 c. Visiting Team Medical Liaisons (VTMLs) are board-certified physicians licensed  
235 to practice medicine in the state in which the stadium is located and who work  
236 with the visiting team to provide medical care for its players, including access to  
237 leading medical centers for emergency care. As stated above (see 1.a), a VTML  
238 may serve as back-up UNCs if s/he has completed formal NFL-NFLPA UNC  
239 training.

240

241 2. Game Day Procedures

242 a. **Pregame Medical Team Meeting.** Sixty (60) minutes prior to kickoff, all  
243 medical staff will meet in the referees' locker room. Expected personnel include:  
244 Head Team Physician and Head Team ATC from each team and UNCs, both  
245 Booth ATC Spotters, lead EMS paramedic for the field, referee, VTML, and the  
246 airway management physician. The pregame medical meeting is to be led by the  
247 home team Head Team Physician. Items to be covered include: introductions of  
248 medical staff; location of the ambulance, transport cart, spine board, defibrillator,  
249 and advanced airway equipment; review of EAP medical facilities; and location  
250 of x-ray equipment. Medical staff shall confirm who is responsible for verifying a  
251 concussion evaluation of an athlete, i.e. "closing the loop." Booth ATC spotters  
252 shall review the Medical Time-Out procedures with officials.

253  
254 b. **"No-Go" Signs and Symptoms.** If a player exhibits or reports any of the  
255 following signs or symptoms of concussion, he must be removed immediately  
256 from the field of play and transported to the locker room. If a neutral sideline  
257 observer or a member of the player's Club's medical team observes a player  
258 exhibit or receives a report that a player has experienced any of the following signs  
259 or symptoms, the player shall be considered to have suffered a concussion and  
260 may not return to participation (practice or play) on the same day under any  
261 circumstances:

262 i. Loss of Consciousness (including Impact Seizure and/or "fencing  
263 posture")

264 ii. Gross Motor Instability (GMI), identified in the judgment of the Club  
265 medical staff in consultation with the sideline UNC, who observe the  
266 player's behavior, have access to the player's relevant history and are  
267 able to rule out an orthopedic cause for any observed instability

268 iii. Confusion

269 iv. Amnesia

270

271 c. **NFL Sideline Concussion Assessment (Sideline Survey)**

272 If a player exhibits or reports a sign or symptom of concussion (defined above),  
273 spinal cord neuropraxia or a concern is raised by the Club’s athletic trainer, Club  
274 physicians, Booth ATC Spotter, coach, teammate, game official or sideline or  
275 Booth UNC’s (collectively referred to as “gameday medical personnel”) the player  
276 must be immediately removed to the sideline or stabilized on the field, as needed,  
277 the player’s helmet must be taken away from him, and the player must undergo  
278 the entire NFL Sideline Concussion Assessment<sup>1</sup> which, at a minimum, must  
279 consist of the following:

280 i. A review of the “No-Go” criteria reviewed above (Loss of Consciousness  
281 (including impact seizure and/or “fencing posture”), Gross Motor  
282 Instability [as defined above], Confusion, and Amnesia), which, if present,  
283 requires the player to be brought to the locker room immediately and he  
284 shall not return to play;

285 ii. Inquiry regarding the history of the event;

286 iii. Review of concussion signs and symptoms (See, Section I (C and D));

287 iv. All Maddocks’ questions;

288 v. Complete Video Review of the injury (detailed below), including  
289 discussion with the Booth UNC; and

290 vi. Focused Neurological Exam, inclusive of the following:

291 (A) Cervical Spine Examination (including range of motion and pain);

292 (B) Evaluation of speech;

293 (C) Observations of gait; and

294 (D) Eye Movements and Pupillary Exam.

295

296 The foregoing shall be: (i) conducted inside the medical evaluation tent on the  
297 sideline; (ii) performed using the tablet or other technology assigned by the NFL,  
298 and (iii) completion of each component of the Sideline Survey shall be confirmed  
299 using the same. If *any* elements of the sideline assessment are positive,  
300 inconclusive, or suspicious for the presence of a concussion, the player must be  
301 escorted to the locker room immediately for the complete NFL Locker Room  
302 Comprehensive Concussion Assessment. Also, if the player demonstrates

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<sup>1</sup> The Club physician/sideline UNC unit will be co-located for all concussion evaluations and management both on and off the field. The sideline UNC may present his/her own questions or conduct additional testing and shall assist in the diagnosis and treatment of concussions.



303 worsening or progressing symptoms at any point, he is to be brought to the locker  
304 room for the complete NFL Locker Room Comprehensive Concussion  
305 Assessment. Only medical personnel deemed essential to the care of the athlete  
306 may be present for the tent and/or locker room evaluation. This includes the team  
307 physician best qualified to evaluate concussion, the Club athletic trainer, and the  
308 sideline UNC. The sideline UNC may present his/her own questions or conduct  
309 additional testing.

310  
311 If, upon completing the Sideline Survey, the Club physician concludes that the  
312 player *did not* sustain a concussion, then the player may return to play.  
313

314 Suggested best practices for concussion assessment include periodic checks of the  
315 player by the Club physician, sideline UNC or other medical personnel to  
316 determine whether he has developed any of the signs or symptoms of concussion  
317 that would necessitate a locker room evaluation.  
318

319  
320 UNC Involvement in Sideline Concussion Assessment:  
321

322 1. The Club physician will consult in private with the members of  
323 his/her team's medical staff designated to identify, diagnose and  
324 treat potentially concussed players, the sideline UNC and, as  
325 necessary, the Club's ATC, prior to making his/her decision  
326 regarding whether the player will return to the game.  
327

328 2. If the Club physician determines that the player shall not return to  
329 play (based on the criteria listed in Section 2.a. above) and therefore  
330 there is no need to complete the Sideline Concussion Assessment, the  
331 Club physician and the sideline UNC shall accompany the player to  
332 the locker room to evaluate the player using the NFL Locker Room  
333 Comprehensive Concussion Evaluation (see below). For serious  
334 injury, the EAP will be activated, if indicated.  
335

336 3. The Club physician remains responsible for all final decisions  
337 regarding Return-to-Play. However, the Club physician will consult  
338 with his/her sideline UNC team member prior to reaching his/her  
339 decision. If the sideline UNC disagrees with the Club physician's  
340 decision to return the player to play or remove the athlete, the  
341 sideline UNC will be given an opportunity to explain the basis of  
342 his/her opinion. This will be discussed in a collegial fashion in  
343 private as to why the player should or should not be returned to the  
344 game. The Club physician will communicate his or her final  
345 decision to the player.  
346

347 4. As soon as practical, following the evaluation, the sideline UNC  
348 shall notify the booth medical personnel that an evaluation was  
349 conducted (“close the loop”).  
350

351 **c. NFL Locker Room Comprehensive Concussion Assessment (Locker**  
352 **Room Exam)**

353 The NFL Locker Room Comprehensive Concussion Assessment is the  
354 standardized acute evaluation tool that has been developed by the NFL’s  
355 Head Neck and Spine Committee to be used by Clubs’ medical staffs and  
356 designated UNC’s to evaluate potential concussions during practices and on  
357 game day (see Attachment A). This evaluation is based on the Standardized  
358 Concussion Assessment Tool (SCAT 5) published by the International  
359 Concussion in Sport Group (McCroory, et al., 2017), modified for use in the  
360 NFL (Attachment A). The NFL Locker Room Comprehensive Concussion  
361 Assessment can be used to aid in the diagnosis of concussion even if there  
362 is a delayed onset of symptoms. The ongoing use of the Locker Room  
363 Comprehensive Concussion Assessment in conjunction with the preseason  
364 baseline and post-injury testing provides detailed data regarding each  
365 athlete’s injury and recovery course. Being able to compare the results from  
366 the NFL Locker Room Comprehensive Concussion Assessment to the  
367 baseline information obtained in the preseason improves the value of this  
368 instrument. Clubs shall maintain and upload to the EMR all NFL Locker  
369 Room Comprehensive Concussion Assessment exams and a copy of the  
370 same shall be given to both the player and the team medical staff.  
371

372 In all circumstances, the Club physician responsible for concussion  
373 evaluation shall assess the player in conjunction with the sideline UNC. The  
374 Club physician shall be responsible for determining whether the player is  
375 diagnosed as having a concussion.

376  
377 The athlete may have a concussion despite being able to complete the NFL  
378 Locker Room Comprehensive Concussion Assessment “within normal  
379 limits” compared to baseline, due to the potential limitations of the  
380 Assessment. Such limitations underscore the importance of knowing the  
381 athlete and the subtle deficits in their personality and behaviors that can  
382 occur with concussive injury.

383 The signs and symptoms of concussion listed above (Section I, C and D),  
384 although frequently observed or reported, are not an exhaustive list. The  
385 NFL Locker Room Comprehensive Concussion Assessment is intended to  
386 capture these elements in a standardized format. The neurocognitive  
387 assessment in the NFL Locker Room Comprehensive Concussion  
388 Assessment is brief and does not replace a more comprehensive  
389 neurological evaluation or more formal neurocognitive testing. The

390 modified Balance Error Scoring System (mBESS) is an important  
391 component of the NFL Locker Room Comprehensive Concussion  
392 Assessment and has been validated as a useful adjunct in assessing  
393 concussive injury.

394 3. Medical Time-Out

395 In the event the Booth ATC Spotter: (i) has clear visual evidence that a player  
396 displays obvious signs of disorientation, is clearly unstable, or displays other  
397 obvious sign of concussion; or (ii) is notified by the Booth UNC that the Booth  
398 UNC has requested that a sideline evaluation be conducted; and (iii) it becomes  
399 apparent that the player will remain in the game and not be attended to by the  
400 Club’s medical or athletic training staff, then the Booth ATC Spotter will take  
401 the following steps:

- 402
- 403 1. If the player does not receive immediate medical attention, the Booth  
404 ATC Spotter will contact the Side Judge over the Official-to-Official  
405 communication system to identify the player by his team and jersey  
406 number. The exact wording is “MEDICAL TIME OUT” repeated three  
407 times. The ATC-Spotter will confirm this at the 60-minute meeting. If  
408 the referee does not respond, the ATC-Spotter shall call the Field  
409 Communicator (“teal hat”).
- 410 2. The Booth ATC Spotter will contact the medical staff of the player  
411 involved and advise them the player appears to need medical attention.
- 412 3. The Booth ATC Spotter shall remain in contact with the medical staff  
413 until the medical staff confirms that a concussion evaluation has  
414 occurred or is underway. It is the Booth ATC Spotter’s responsibility  
415 to confirm that a concussion evaluation has occurred prior to the player  
416 returning to play. As detailed above, if a Booth ATC Spotter observes  
417 a player returning to the game without receiving express confirmation  
418 that an evaluation has occurred, the Booth ATC Spotter shall signal to  
419 the official for a Medical Time-Out.

420

421 Upon being called by the Booth ATC Spotter, the Side Judge will immediately  
422 stop the game, go to the player in question, and await the arrival of the Club’s  
423 medical personnel to ensure that the player is attended to and escorted off the  
424 field. The game and play clock will stop (if running) and remain frozen until  
425 the player is removed from the game. Both clocks will start again from the same  
426 point unless the play clock was inside 10 seconds, in which case it will be reset  
427 to 10 seconds. The Club of the player being removed will have an opportunity  
428 to replace him with a substitute, and the opponent will have an opportunity to  
429 match up as necessary. No communication via coach-to-player headsets will  
430 be permitted during the stoppage; no member of the coaching staff may enter  
431 the playing field; and no player other than the player receiving medical attention  
432 may go to the sideline unless a substitute player has replaced him.

433

434 Once removed from the field, the Club medical staff will conduct an evaluation  
435 of the player as required by this protocol before making any decision regarding  
436 the player's eligibility to return to play. The Club medical staff in consultation  
437 with the UNC will make the return-to-play decision consistent with the NFL  
438 Head, Neck and Spine Committee's Concussion Diagnosis and Management  
439 Protocol. In no instance will this evaluation period last less than one play,  
440 unless there is an extended delay unrelated to the player's removal from the  
441 game (i.e., timeout, two-minute warning, penalty, etc.). An injury timeout will  
442 not be charged to a team who has a player removed during this process.

443 Following the game, both the sideline UNC and Club physician are required to  
444 document each step outlined above and their conclusions regarding the player's  
445 status. The sideline UNC report shall detail each evaluation, including interactions  
446 with players and members of the Club medical staff, and will be sent to the NFL  
447 Chief Medical Officer and NFLPA Medical Director following the game.  
448

449 4. Madden Rule

450 On game day, per the Madden Rule, a player diagnosed with a concussion must be  
451 removed from the field of play and observed in the locker room by qualified medical  
452 personnel. The Madden Rule is intended to protect the players by providing a quiet  
453 environment, with appropriate medical supervision, to permit the player time to  
454 recover without distraction. Once a player is diagnosed with a suspected concussion,  
455 he is not permitted to meet or talk to the press until his is medically cleared. The  
456 player is not permitted to drive on the day of injury.

457

458 5. Additional Evaluations and Follow Up

459 A player diagnosed with concussion should have the entire sideline exam performed  
460 on the day of injury unless medically contraindicated. The components of the NFL  
461 Locker Room Comprehensive Concussion Assessment may be performed at different  
462 times on the day of the injury depending on the individual situation (e.g., exceptions  
463 for a player who is transported to the emergency department), and an assessment  
464 should be repeated prior to discharge home or prior to transportation home following  
465 an away game.

466

467 a. Performing serial concussion evaluations may be useful because concussive injury  
468 can evolve and may not be apparent for several minutes or hours. Even if a player  
469 performs at baseline or better on an initial concussion assessment and is returned  
470 to practice or play, he must be checked periodically during practice or play and  
471 again before leaving the venue. Components of the NFL Locker Room  
472 Comprehensive Concussion Assessment may be utilized in the performance of  
473 such evaluations:

- 474 i. The results of subsequent exams by the Club physician should be  
475 communicated to the sideline UNC in the spirit of “concussion team”  
476 cooperation and patient safety, especially if the sideline UNC is not  
477 immediately present.
- 478 ii. Should the sideline examination reveal a change in the player’s condition,  
479 the Club physician/sideline UNC team will be re-assembled and perform  
480 subsequent locker room evaluation.
- 481 iii. It is important to recognize that players may be able to equal or exceed their  
482 performance on the Locker Room Comprehensive Concussion Assessment  
483 compared to their baseline level yet still have a concussion, underscoring the  
484 importance of the physicians’ knowledge of the player. If there is any doubt  
485 about the presence of a concussion, regardless of the Locker Room  
486 Comprehensive Concussion Assessment results, the player is to be removed  
487 from practice or play. A player diagnosed with concussion will be given “take  
488 home” information (e.g. signs and symptoms to watch for, emergency phone  
489 numbers) as well as follow up instructions.
- 490 iv. All players who undergo any concussion evaluation on game day shall have a  
491 follow up concussion evaluation done the following day by a member of the  
492 Club medical staff. This includes players with both a “positive” and a  
493 “negative” initial game-day assessment. The follow up exam should ideally  
494 be performed by the same physician who saw the patient on game day, but this  
495 may not always be possible. If not, then another member of the Club’s medical  
496 staff may see the patient, who should coordinate their findings with the initial  
497 examining physician.
- 498 At a minimum, the follow up exam should consist of: a) focused neurological  
499 examination, and b) complete symptom checklist. If symptoms and/or  
500 neurological examination are abnormal when compared to baseline, the  
501 Locker Room Concussion Evaluation should be performed.
- 502 v. A player diagnosed with concussion should not operate a motor vehicle on the  
503 day of injury. Athletes may return to drive on a subsequent day based on the  
504 advice of team medical staff.

505

506 **III. NFL Concussion Game Day Checklist**

507 The NFL Concussion Game Day Checklist is intended to provide a clear summary of the steps  
508 required by NFL Head, Neck and Spine Committee’s Concussion Diagnosis and Management  
509 Protocol, with regard both to Sideline Survey and the Locker Room Exam. The NFL Concussion  
510 Game Day Checklist (Attachment C) is incorporated herein by reference. The application of the NFL  
511 Concussion Game Day Checklist to evaluate potential concussions during NFL preseason and regular  
512 season games is *mandatory*. Designated medical personnel (Club physicians and athletic trainers,  
513 sideline and Booth UNC’s, and Booth ATC Spotters must complete their designated steps in the NFL  
514 Concussion Game Day Checklist and record the same using the designated technology. A Club  
515 medical team’s failure to properly apply the NFL Concussion Checklist may subject their Club to  
516 discipline.

517 **IV. Return to Participation Protocol**

518 Introduction

519 Each player and each concussion is unique. Therefore, there is no set timeframe for return to  
520 participation or for the progression through the steps of the graduated exertion program set forth  
521 below. Recovery time will vary from player to player. The decision to return a player (hereinafter  
522 referred to as the “player-patient”), to participation remains within the professional judgment of  
523 the Head Club Physician or Club physician designated for concussion evaluation and treatment,  
524 performed in accordance with these Protocols.

525 All return to full participation decisions are to be confirmed by the Independent Neurological  
526 Consultant (INC). The INC is an impartial and independent neurotrauma physician, and must be  
527 board certified or board eligible in neurology, neurological surgery, emergency medicine, physical  
528 medicine and rehabilitation, or any primary care CAQ sports medicine certified physician and has  
529 documented competence and experience in the treatment of acute head injuries). Each Club must  
530 designate at least one INC at the start of the League Year, which must be approved by the NFL  
531 Chief Medical Officer and NFLPA Medical Director. For the avoidance of doubt, a UNC may  
532 also serve as an INC. Neither a UNC nor an INC may have any affiliation with an NFL team. The  
533 role of the INC is described below (see Section IV).

534  
535 The INC should be informed when a concussion occurs and, if (s)he was not serving as the UNC  
536 who observed the initial diagnosis on the field, should examine the player as soon as possible  
537 following diagnosis and should be updated throughout the process to facilitate the clearance  
538 process at the final Phase of the Return to Participation (RTP) protocol. The Club physician may  
539 consult with the INC as often as desired during the concussion recovery period. The INC will be  
540 consulted specifically to answer the question of the player-patient’s neurological health and his  
541 full return to competitive participation (see Phase 5 below). The final clearance for return to play  
542 is a decision made by the Club’s medical staff and must be confirmed by the INC.

543 After a player-patient has been diagnosed with a concussion, he must be monitored daily, or more  
544 frequently if clinically indicated in the opinion of the Club physician, through the Return-to-  
545 Participation Protocol (described below). Team medical staff should consider the player-patient’s  
546 current concussive injury, including an in-depth consideration of past exposures, medical history,  
547 family history, and future risk in managing the player-patient’s care.

548 After having been diagnosed with a concussion, the player-patient must progress through the  
549 following protocol to return to participation. A player-patient may proceed to the next Phase in  
550 the protocol only after he has demonstrated tolerance of all activities in his current Phase without  
551 recurrence of signs or symptoms of concussion being observed or reported. Should the activities  
552 of any Phase trigger recurrence of signs or symptoms of concussion, those activities should be  
553 discontinued and the player-patient returned to the prior Phase in the protocol. The player-patient  
554 must remain at his pre-concussion baseline level of signs and symptoms during the exertion itself,  
555 as well as for a reasonable period of time afterward. What constitutes a reasonable amount of time  
556 shall be determined on a case-by-case basis by the Club physician. Depending on the severity of  
557 the concussion and the time required for return to baseline, the progression through the steps may

558 be accelerated. Communication between the Club medical staff and the player-patient is essential  
559 to determining the progression through the Phases of the protocol.

560 Neurocognitive testing is administered to assess the player-patient's level of cognitive function and  
561 identify any acute / subacute deficits that would affect his ability to resume normal activities.  
562 Neurocognitive testing can be introduced any time after completing Phase Two (see below) and prior  
563 to the initiation of contact activities. Otherwise, the specific timing of neurocognitive testing is up to  
564 the Club physician with consultation from the Club's NPC. The post-injury neurocognitive testing  
565 must include a focused, face-to-face clinical interview and the designated NFL paper and pencil test  
566 battery (Attachment B), and if done at baseline, the computerized neurocognitive test. All  
567 neurocognitive tests are to be interpreted by the Club's NPC, with the results communicated to the  
568 team physician.

569

570 The Return-To-Participation Protocol:

571 **Phase One: Symptom Limited Activity**

572 The player-patient is prescribed rest, limiting or, if necessary, avoiding activities (both physical and  
573 cognitive) which increase or aggravate symptoms. During this Phase, the player-patient may engage  
574 in activities of daily living as well as limited stretching and balance activities as tolerated at the  
575 discretion of the Club medical staff. Phase 1 may include LIGHT aerobic activity. Should  
576 additional medical issues present, the Club physician should consider external consultation or  
577 additional diagnostic examinations.

578 If the player-patient does not experience an increase in his symptoms and does not develop signs  
579 of concussion on neurological examination, he may be cleared to proceed to the next Phase.

580 **Phase Two: Aerobic Exercise**

581 Phase Two involves the initiation of a graduated exercise program. Under the direct oversight of the  
582 Club's medical staff, the player-patient should begin graduated cardiovascular exercise (e.g.,  
583 stationary bicycle, treadmill) and may also engage in dynamic stretching and balance training. The  
584 duration and intensity of all activity may be gradually increased so long as the player-patient does not  
585 increase or aggravate signs or symptoms while performing the activity and for a reasonable period  
586 thereafter. If there is any increase or aggravation of signs or symptoms, the activity should be  
587 discontinued. He may, however, attend regular team meetings and engage in film study.

588 Once the player-patient has demonstrated his ability to engage in cardiovascular exercise without an  
589 increase or aggravation of signs or symptoms, he may proceed to the next Phase.

590 **Phase Three: Football Specific Exercise**

591 The player-patient continues with supervised cardiovascular exercises that are increased and begin to  
592 mimic sport specific activities, as well as supervised strength training. The player-patient is allowed  
593 to practice with the team in sport specific exercise for 30 minutes or less, with ongoing and careful  
594 symptom monitoring by the medical staff. If neurocognitive testing was not administered after Phase

595 Two, it should be administered during Phase Three. If a player-patient’s initial neurocognitive testing  
596 is not interpreted as back to baseline by the NPC, the tests will be repeated at a time interval agreed  
597 upon by the Club physician and NPC (typically 48 hours). The player-patient should not proceed to  
598 contact activities until their neurocognitive testing is interpreted as back to their baseline level by the  
599 NPC or, if a decrement is still present, until the Club physician has determined a non-concussion  
600 related cause. The determination of when to proceed with contact activities is ultimately made by the  
601 Club physician.

602 Once the player-patient has demonstrated his ability to engage in cardiovascular exercise and  
603 supervised strength training without an increase or aggravation of signs or symptoms, he may proceed  
604 to the next Phase.

605 **Phase Four: Club-based Non-contact Training Drills**

606 The player-patient may continue cardiovascular conditioning, strength and balance training, team-  
607 based sport-specific exercise, and participate in non-contact football activities such as throwing,  
608 catching, running and other position-specific activities, progressing to participation in non-contact  
609 team practice activities. To be clear, all activities at this Phase remain non-contact (i.e., no contact  
610 with other players or objects, such as tackling dummies or sleds).

611 If the player-patient is able to tolerate all football specific activity without a recurrence of signs or  
612 symptoms of concussion and his neurocognitive testing has returned to baseline, he may be moved to  
613 the next Phase in the sequence. For clarity; all signs, symptoms, and neurological examination  
614 (including neurocognitive testing and balance testing) must return to baseline status before returning  
615 to full football activity/clearance. Exceptions to the neurocognitive component may be considered by  
616 the Club physician responsible for the diagnosis and treatment of concussion (in consultation with the  
617 NPC) on a case-by-case basis in player-patients with documented ADHD or learning disabilities.

618 **Phase Five: Full Football Activity/Clearance**

619 After the player-patient has established his ability to participate in non-contact football activity  
620 including team meetings, conditioning and non-contact practice without recurrence of signs and  
621 symptoms and his neurocognitive testing is back to baseline, the Club physician may clear him for  
622 full football activity involving contact in practice. If the player-patient tolerates full participation  
623 practice and contact without signs or symptoms and the Club physician concludes that the player-  
624 patient’s concussion has resolved, s/he may clear the player-patient to return to participation. For the  
625 avoidance of doubt, if a player-patient cannot participate in practice or full contact with other players  
626 due to the time of year and/or rules imposed by the Collective Bargaining Agreement, simulated  
627 contact activity will suffice to satisfy this Phase. Upon clearance by the Club physician, the player-  
628 patient must be examined by the INC assigned to his Club. The INC must be provided a copy of all  
629 relevant reports and tests, including the sideline and booth UNC reports, the Booth ATC Spotter  
630 report and team injury reports, and have access to video of the injury, where applicable, and the  
631 player-patient’s neurocognitive test results and interpretations. If the INC confirms the Club  
632 physician’s conclusion that the player-patient’s concussion has resolved, the player-patient is  
633 considered cleared and may participate in his Club’s next game or practice.



634 **Table 1. An Example of a Graduated Exertion Protocol\*#**

Phases	Activity	Objective
1. Symptom Limited Activity	Routine daily activities as tolerated, with the introduction of light aerobic activity (e.g., 10 minutes on a stationary bike or treadmill with light to resistance supervised by the team’s athletic trainer.	Recovery and light cardiovascular challenge to determine if concussion signs or symptoms are provoked
2. Aerobic Exercise	≥20 minutes on a stationary bike or treadmill with moderate to strenuous resistance supervised by the team’s athletic trainer. Duration and intensity of the aerobic exercise can be gradually increased over time if no aggravation of symptoms or signs return during or after the exercise.	Strenuous cardiovascular challenge to determine if there are any recurrent concussion signs or symptoms.
3. Football Specific Exercise	With continued supervision by the athletic trainer, introduction of non-contact sport specific conditioning drills (e.g., changing direction drills, cone drills). Introduction of strength training supervised by the athletic trainer.	Add strength training and more complex movements to determine if there are any aggravation of concussion signs or symptoms.
4. Club-based Non-contact Training Drills	Participation in all non-contact activities for the typical duration of a full practice.	Increasing football specific demands to determine if there is any aggravation concussion signs or symptoms. Add the cognitive engaging in football drills.

5. Full Football Activity / Clearance	Full participation in practice and contact without restriction.	Tolerance of all football activities without any recurrent concussion signs or symptoms.
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\*This Table serves as a guideline. Specifics will depend on each player’s situation. There is no set timeline for return to play or progression through the protocol

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#Adapted from McCrory et al., 2017

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**Summary**

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In summary, these protocols for the diagnosis and management of concussion including pre-season education and assessment, practice and game management protocols, and return to participation requirements, provide a comprehensive approach to concussion diagnosis and management for the NFL player.

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**References**

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**Attachments**

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Attachment A: Baseline NFL Locker Room Comprehensive Concussion Assessment  
Attachment B: NFL Neuropsychology Consultant Model and Neurocognitive Testing Program  
Attachment C: NFL Neurocognitive Testing Program Data Record Form